

PLANNING COMMISSION MEETING STAFF REPORT

DATE OF MEETING: September 14, 2021

NAME OF PROJECT: Daybell Garage Mixed Use Project – Restaurant and

Residential Unit

NAME OF APPLICANT: Wayne Gordon, agent for Bill Nibley

AGENDA ITEM: Conditional Use Permit

LOCATION OF ITEM: 289 South Center Street

ZONING DESIGNATION: C-2

ITEM: 7

Wayne Gordon, agent for Bill Nibley, is requesting approval of a conditional use permit that would allow a mixed-use development on the Daybell Garage property. The proposed mixed use would consist of a restaurant and a residential unit. The property is located at 298 South Center Street and is in the C-2 zone.

BACKGROUND:

This request for a Conditional Use Permit (CUP) by Wayne Gordon, agent for Bill Nibley, is for a mixed-use project that will include a commercial restaurant on the main floor of the existing structure and a residential unit on a proposed upper floor addition. The C-2 zone allows for mixed-use projects which, in turn, allows one residential unit for properties less than one-acre in size. The structure has always been commercial, but if the proposed conditional use is approved, the applicant would add a second story for the residence. The parcel on which the project is proposed is lot 2 of the Theo Carlile Daybell Family Trust Small Lot Subdivision. The parcel is zoned C-2 and is 0.22 acres in size.

The site plan that was submitted to the city shows seven off-street parking stalls and two stalls in the garage. For this use, the code requires a stall for every 200sf of indoor dining area accessible to the public. For outdoor dining area that is less than 50% of the indoor space, there is no additional parking required. If outdoor dining is more than 50% of the indoor dining space, the area exceeding 50% of the indoor space will require one stall for every 250sf of dining space. There is also a requirement of two spaces for a two-bedroom residential unit in a mixed-use project. For this project, staff calculates a need of five parking spaces for the restaurant (indoor dining ~410sf, outdoor dining ~500sf) and two parking spaces for the residential unit. In total the project will require seven spaces, the site plan shows nine spaces being provided.

The proposed restaurant will have a drive through order/pick-up window on the south side of the structure. The proposed vehicular entrance will be off 300 South and the proposed vehicular exit will be onto Center Street, which is a UDOT facility. The applicant will need to get approval from UDOT for the modification and proposed use of the Center Street access previous to being considered by the planning commission. The proposed access will create a one-way drive aisle through the property, which should help improve the safety by both designating how to enter and exit the property and narrowing the existing access points. Currently vehicles can enter access the property along the entirety of the east frontage and two points along the south frontage. This approach to access is less safe and less predictable for vehicles and pedestrians who are using the surrounding sidewalks and roads.

Per the county parcel map, it appears that the building may have originally been constructed in the 1950s. For purposes of our review, we have considered the building a grandfathered structure.

This item has been noticed in the local newspaper for two weeks and in the State's website for the Planning Commission meeting. Mailed notice will be sent out to all property owners within 600' before the public hearing by the City Council.

ANALYSIS:

The comments in italicized represent Planning Staff's comments pertaining to compliance or lack of compliance with the findings the City Council must make in considering this request. Section 16.26.120 requires specifically the Planning Commission to find that:

1. The proposed use is conditionally permitted within the Land Use Title, and would not impair the integrity and character of the intended purpose of the subject zoning district and complies with all the applicable provisions of this Code; planning staff believes that the proposal will not impair the integrity and character of the C-2 zone. The proposal appears to comply with the requirements specific to mixed-use projects and restaurants as listed in the Municipal Code, including the requirement that at least 20% of the structure is commercial (proposal is 49% commercial). If approved, the applicant will need to record a deed restriction to ensure that at least 20% of the structure remains commercial.

- 2. The proposed use is consistent with the General Plan; the proposed uses appear to comply with the vision for the commercial centers as described in the General Plan. The General Plan promotes both restaurants and mixed-use developments within the commercial zones of the city.
- 3. The approval of the conditional use or special exception permit for the proposed use is in compliance with the requirements of state, federal and Midway City or other local regulations; the business that will be located in the project will be required to have an approved business license from the City. At a minimum the restaurant will need to apply for a business license, along with any other licensing or permitting required by local, state or federal requirements. The business license will be issued once the conditional use is approved and conditions of the permit are met. The applicant will need to comply will all health department requirements and will need written approval from UDOT for the egress access shown on their plan.
- 4. There will be no potential, significant negative effects upon the environmental quality and natural resources that could not be properly mitigated and monitored; *The applicant will be working with the city engineer to ensure the storm water is appropriately taken care of. No other concerns have been identified.*
- 5. The design, location, size, and operating characteristics of the proposed use are compatible with the existing and future land uses with the general area in which the proposed use is to be located and will not create significant noise, traffic, or other conditions or situations that may be objectionable or detrimental to other permitted uses in the vicinity or adverse to the public interest, health, safety, convenience, or welfare to the City; the proposed uses are located in an existing commercial building that would have a second floor added for the residential unit. The building is adjacent to both residential and commercial uses. Care should be taken by the applicant to ensure that the use does not create unreasonable impacts upon the neighboring uses.

Noise – Midway City has a noise ordinance that the proposed uses will need to comply with. That ordinance requires noise at the property line to stay below 70 dBA between 6 AM and 10 PM. Between 10 PM and 6 AM, the noise at the property line should not exceed 55 dBA. The proposed restaurant entrances are oriented towards Center Street, while the residential entrance is located along rear/west side of the building. The restaurant is proposing outdoor dining which will be located along the east side of the property, away from the neighboring residential uses. The dining will be separated from Center Street by landscaping, which will create a buffer between the eating area and adjacent uses.

Clearview - The applicant will need to ensure that anything (signage, trees, landscaping) placed within the 45' clearview area along the intersection of 300

South and Center Street is appropriately sized that is does not create a safety concern.

Solid Waste – The applicant is proposing the use of trash canisters that would be located along the north side of the building behind a fence. The property adjacent to where they would be located is zoned commercial and is mostly vacant. The owner will be required to pull the containers to the designated public street for trash pickup.

Landscaping – The applicant is proposing to landscape all areas that are not covered by the building or exterior hardscape.

Setbacks – All structure setbacks will remain the same except for the setback to the west property line. The applicant is proposing a balcony for the residential unit. The C-2 Zone requires a 10' residential setback when part of a mixed-use development. It appears that the setback to the balcony does not meet this and will need to be adjusted so that it complies.

- 6. The subject site is physically suitable for the type and density/intensity of the proposed use; *The parcel is part of an approved subdivision plat and is in the C-2 zone.* While the site is tight, it appears that it can handle the required improvements.
- 7. There are adequate provisions for public access, including internal and surrounding traffic flow, water, sanitation, and public utilities, and services to ensure that the proposed use would not be detrimental to public health and safety; the applicant is working with city staff, the city engineer, UDOT and utility providers to ensure that adequate measures are taken to ensure that public health and safety guidelines are met.

POSSIBLE FINDINGS:

- The proposed use is a conditional use in the C-2 zone.
- The proposal is consistent with the vision of the General Plan for Main Street.

WATER BOARD RECOMMENDATION:

The Water Board has yet to hear or make a recommendation on this item. Previous to being presented to the city council, the applicant will need a recommendation from the water board and a will serve letter from Midway Irrigation Company.

ALTERNATIVE ACTIONS:

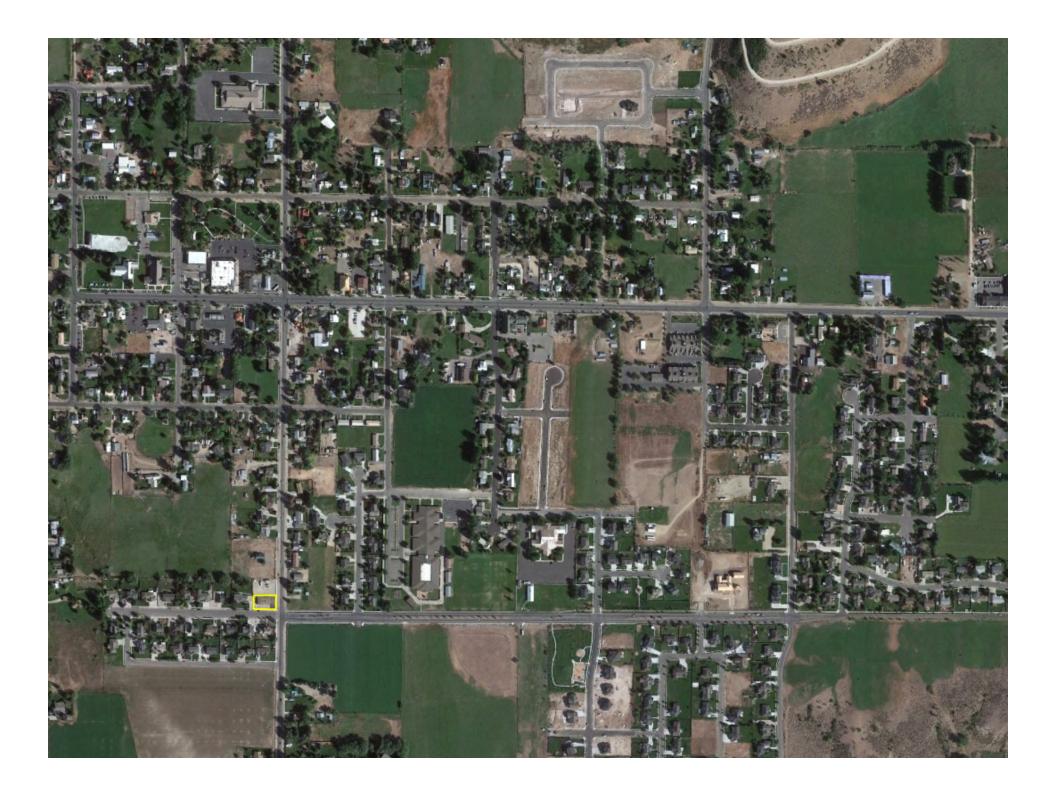
1. Recommendation of Approval (conditional). This action can be taken if the

Planning Commission issues.

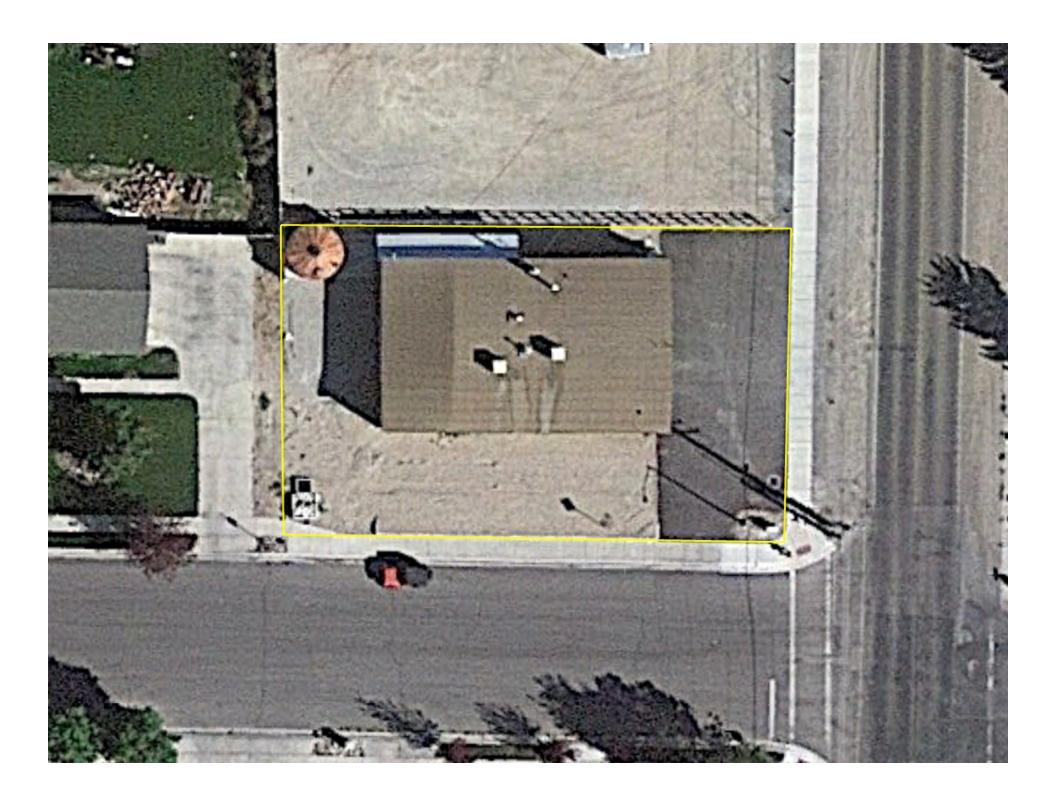
- a. Accept staff report
- b. List accepted findings
- c. Place condition(s)
- 2. <u>Continuance</u>. This action can be taken if the Planning Commission feels that there are unresolved issues.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for continuance
 - i. Unresolved issues that must be addressed
 - d. Date when the item will be heard again
- 3. <u>Recommendation of Denial</u>. This action can be taken if the Planning Commission feels that the request does not meet the intent of the ordinance.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for denial

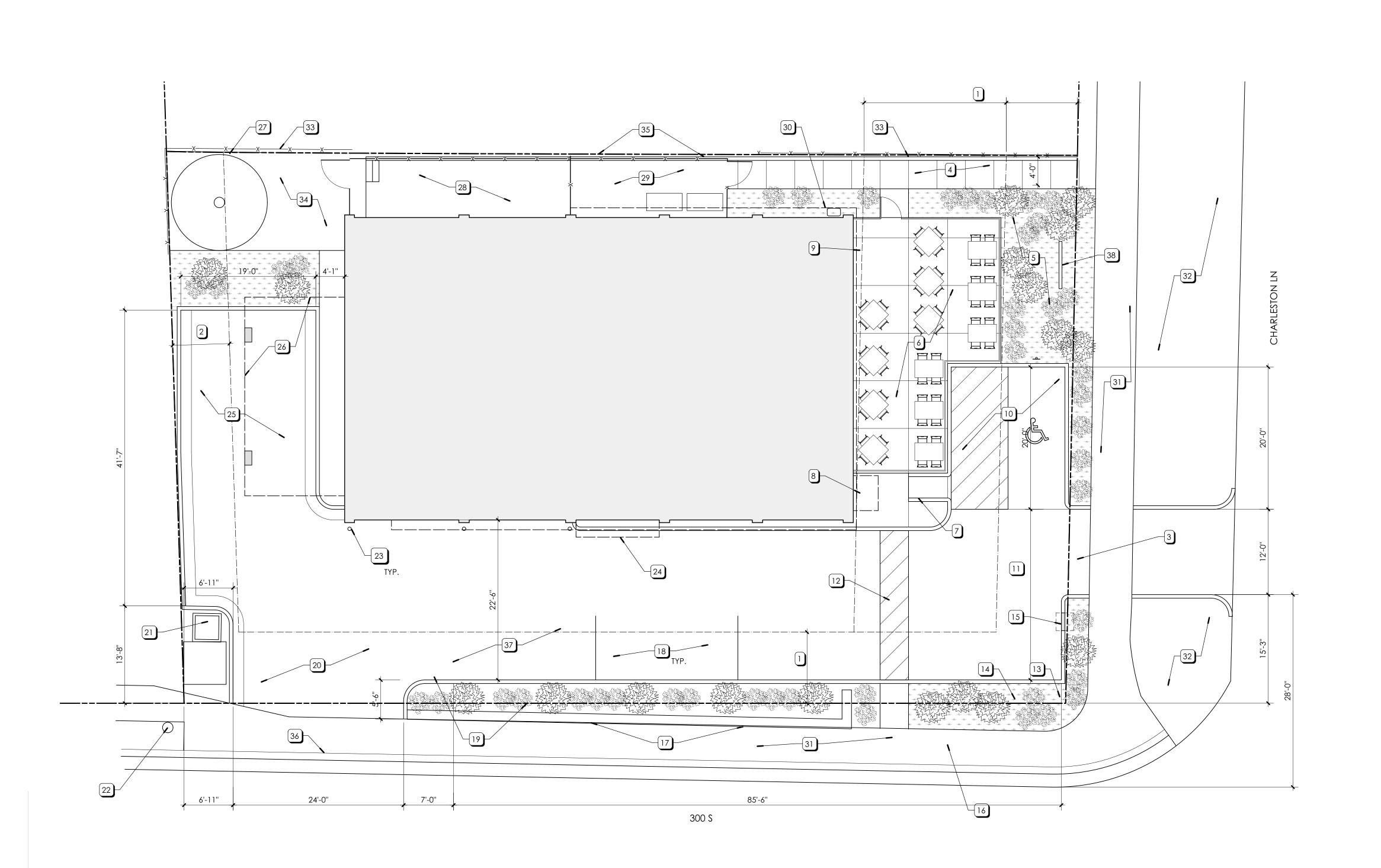
RECOMMENDED CONDITIONS:

- 1. Must have a recommendation from the water board before being presented to the City Council.
- 2. Must obtain a will-serve letter from Midway Irrigation Company before being presented to the City Council.
- 3. Must have approval from UDOT before being considered by the Planning Commission.
- 4. Before a building permit is issued, the applicant will need to address the items outlined in the Horrocks Engineering review letter dated 9/14/21.
- 5. The setback from the west property to the residential balcony must be a minimum of 10'.









Know what's **below. Call 811** before you dig.

SITE PLAN



- 1. FRONT SETBACK- 8' MIN./30' MAX.
- 2. 8' COMMERCIAL SETBACK FROM (E) RESIDENTIAL USE
- 3. DRIVE-THROUGH EXIT TO STREET
- 4. CONC. WALK
- 5. LANDSCAPING, TO REPLACE (E) ASPHALT PARKING
- 6. OUTDOOR DINING (570 SF = 38 SEATS), TO REPLACE (E) ASPHALT PARKING

ARCHITECTURE

1324 S 1100 E

SALT LAKE CITY

UTAH 84105 TEL 801-322-3053

ww.amdarchitecture.co

ONSTRUCTIO

FOR

N

SET

REVIEW

ELL

YB

DA 298 9

© ALL RIGHTS RESERVED

IIS DRAWING, THE DESIGN INDICATED, IE FORMAT AND THE ARRANGEMENTS RE THE PROPERTY OF AMD SCHIEGURE. ANY USE OR REUSE OF RIGINAL OR ALTERED DESIGN MATERIA THE CULENT OF THE DESIGN MORTES WITHOUT THE REVIEW AN RITTEN APPROVAL OF THE DESIGN ROFESSIONAL SHALL BE AT THE SOLE RIS F THE OTHERS.

O SCALE SUCH INFORMATION BU DNTACT THE ARCHITECT OR HER

DATE

8/9/21

REVISIONS

REPRESENTATIVE RECARDING
MEASUREMENTS, IF SUCH MEASUREMENT
DO NOT APPEAR CORRECT, ADD UP
PROPERLY OR SCALE CORRECTLY TO THI
INDICATED SIZE.

- 7. CURB RAMP
- 8. NEW BUILDING ENTRY WITH CANOPY
- 9. (E) BUILDING ENTRY- PATIO ACCESS & BUILDING EGRESS
- 10. ACCESSIBLE PARKING & AISLE
- 11. 24' AISLE @ ACCESSIBLE PARKING
- 12. PAINTED PEDESTRIAN AISLE
- 13. (E) COMMUNICATION BOX
- 14. (E) LIGHT POLE
- CURB INLET & CATCH BASIN PER APWA DETAIL #35 TO REPLACE
 (E) STORMWATER CATCHBASIN; TIE INTO (E) UNDERGROUND CULVERT
- 16. DECOMMISSION (E) DRIVEWAY ACCESS
- 17. (E) RETAINING WALL
- 18. 9' X 20' PARALLEL PARKING STALL
- 19. LANDSCAPING
- 20. 24' DRIVEWAY ACCESS FOR 2 WAY DRIVE-THROUGH/PARKING
- 21. (E) ABOVE GRADE CATCH BASIN PER GRADING PLAN
- 22. (E) FIRE HYDRANT
- 23. BOLLARD
- 24. DRIVE-THROUGH WINDOW WITH CANOPY
- 25. RESIDENCE PARKING- (2) STALLS
- 26. BALCONY ABOVE
- 27. (E) SILO TO REMAIN
- 28. FENCED PATIO AREA @ APARTMENT
- 29. WASTE/RECYCLING CONTAINER AREA WITH CONC. PAVING
- 30. (E) GAS METER
 31. (E) SIDEWALK
- 32. (E) GRAVEL PARK STRIP
- 33. (E) POST & RAIL FENCE TO REMAIN
- 34. (E) CONC. PAVING
- 35. SOLID FENCING W/ GATE @ WASTE/RECYCLING CONTAINER ARFA
- 36. (E) APWA TYPE D CURB & GUTTER
- 37. PAVED ACCESS FOR GARAGE PARKING
- 38. MONUMENT SIGN (32 SF MAX. SIZE), DESIGN AND FINAL
- LOCATION TBD; SIGN TO BE LOCATED ON LOT AND NOT IN PUBLIC WAY

CAUNC ANALYS

PROPOSED HEIGHT: 27'

ZONING ANALYSISADDRESS: 298 S CENTER ST, MIDWAY, UT

LEGAL DESCRIPTION: LOT 2, THEO CARLILE DAYBELL FAMILY TRUST

SMALL LOT SUBDIVISION C-2

MAX. COVERAGE: 20% SF COMMERCIAL, W/ MIXED USE

RESIDENTIAL

ZONE: C-2
MIN. LOT AREA: NONE
ACTUAL LOT AREA: 9737 SF (.22 ACRES)
MIN. FRONTAGE: 70' (MIXED USE)
ACTUAL FRONTAGE: 77.07'

FRONT YARDS: 10' MIN., 30' MAX.

REAR YARD:

8' (COMMERCIAL SETBACK FROM EXISTING RESIDENTIAL USE)

SIDE YARD:

MAX. HEIGHT:

35'

PARKING:

ALL PARKING SHALL BE LOCATED AT THE SIDE OR REAR OF THE MAIN BUILDING ON EACH COMMERCIAL ZONING LOT.*

CLEAR VIEW:

NOTWITHSTANDING ANY OTHER PROVISION

CONTAINED HEREIN, STRUCTURES AND SETBACKS

MUST COMPLY WITH CLEAR VIEW TRIANGLE OF

LANDSCAPING:

ALL LAND NOT COVERED BY OFF-STREET
PARKING OR BUILDINGS SHALL BE PLANTED INTO
LAWN, TREES OR SHRUBS, AND OTHERWISE
LANDSCAPED AND MAINTAINED WITH LAWNS,

TREES AND SHRUBS, EXCEPT FOR PERMITTED DRIVEWAYS AND SIDEWALKS.

*VARIANCES: THE CITY COUNCIL, UPON AN APPLICANT'S REQUEST, MAY APPROVE A SETBACK OR PARKING LAYOUT, DIFFERENT THAN LISTED IN THIS

PARKING LAYOUT, DIFFERENT THAN LISTED IN THIS SECTION BASED ON SPECIFIC CIRCUMSTANCES OF THE SITE AND BUILDING ORIENTATION OR SPECIFIC USE

PARKING ANALYSIS

PARKING REQUIREDRESIDENTIAL:1 3 BEDROOM UNIT UNIT3RESTAURANT:1/200 SF DINING SPACE X 700 SF4

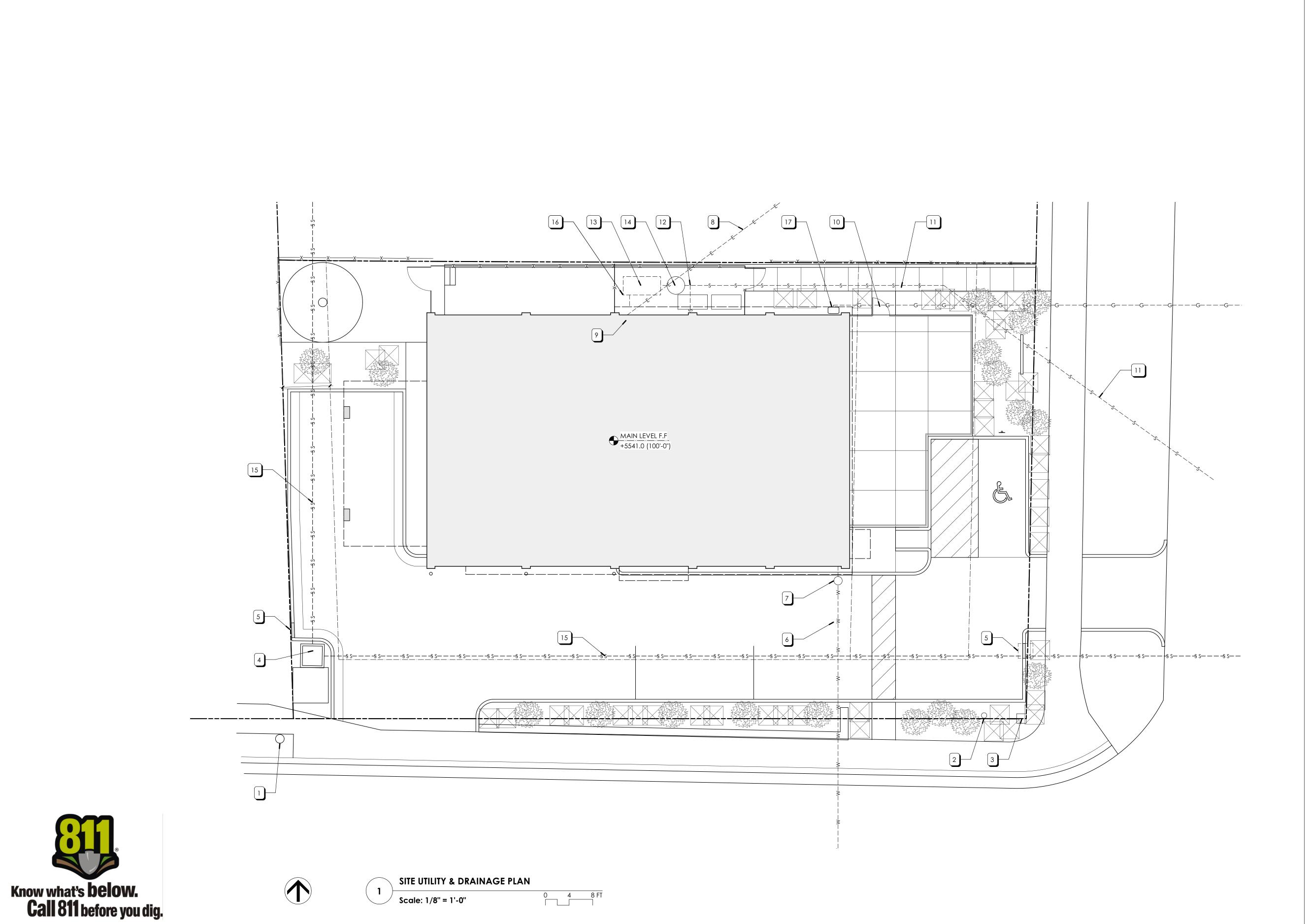
OUTDOOR DINING: N/A; PATIO < 50% DINING AREA TOTAL: 7
PARKING PROVIDED

PARKING PROVIDED
ON SITE: 5
GARAGE: 2
TOTAL: 7

(INCLUDES (1) ACCESSIBLE VAN SPACE WITH LOADING AISLE)

SITE PLAN

SP1.0



SITE UTILITY PLAN KEYED NOTES

- 1. (E) FIRE HYDRANT
- (E) LIGHT POLE
- 3. (E) COMMUNICATION BOX
- 4. (E) ABOVE GRADE CATCH BASIN PER GRADING & DRAINAGE
- CURB INLET & CATCHBASIN
- 6. (E) UNDERGROUND WATER SERVICE; VERIFY SIZING FOR RESTAURANT USE
- 7. WATER METER; VERIFY SIZING FOR RESTAURANT USE 8. (E) OVERHEAD ELECTRICAL SERVICE
- 9. (E) ELECTRICAL METERS
- 10. (E) GAS LINE. VERIFY SIZING NEW OCCUPANCIES
- 11. (E) SEWER LATERAL (4" CLAY PIPE)
- 12. (E) SEWER LATERAL; VERIFY (E) LOCATION, RELOCATE AS REQUIRED TO BE DOWNSTREAM OF GREASE
- INTERCEPTOR/SAMPLING MANHOLE 13. UNDERGROUND GREASE INTERCEPTOR
- 14. SAMPLING MANHOLE
- 15. (E) UNDERGROUND STORM SEWER CULVERT
- 16. NEW SEWER LINE FROM COMMERCIAL KITCHEN
- 17. (E) GAS METERS. VERIFY SIZING AND USAGE SEPARATIONS FOR NEW OCCUPANCIES

www.amdarchitecture.com ONSTRUCTIO FOR

SET

REVIEW

ARCHITECTURE

1324 S 1100 E

SALT LAKE CITY UTAH 84105

TEL 801-322-3053

YBELL
S. CENTER

© ALL RIGHTS RESERVED

NOTTO SCALE SUCH INFORMATION BUT TO CONTACT THE ARCHITECT OR HER REPRESENTATIVE REGARDING MEASUREMENTS, IF SUCH MEASUREMEND ON OT APPEAR CORRECT, ADD UP PROPERLY OR SCALE CORRECTLY TO THINDICATED SIZE.

DATE

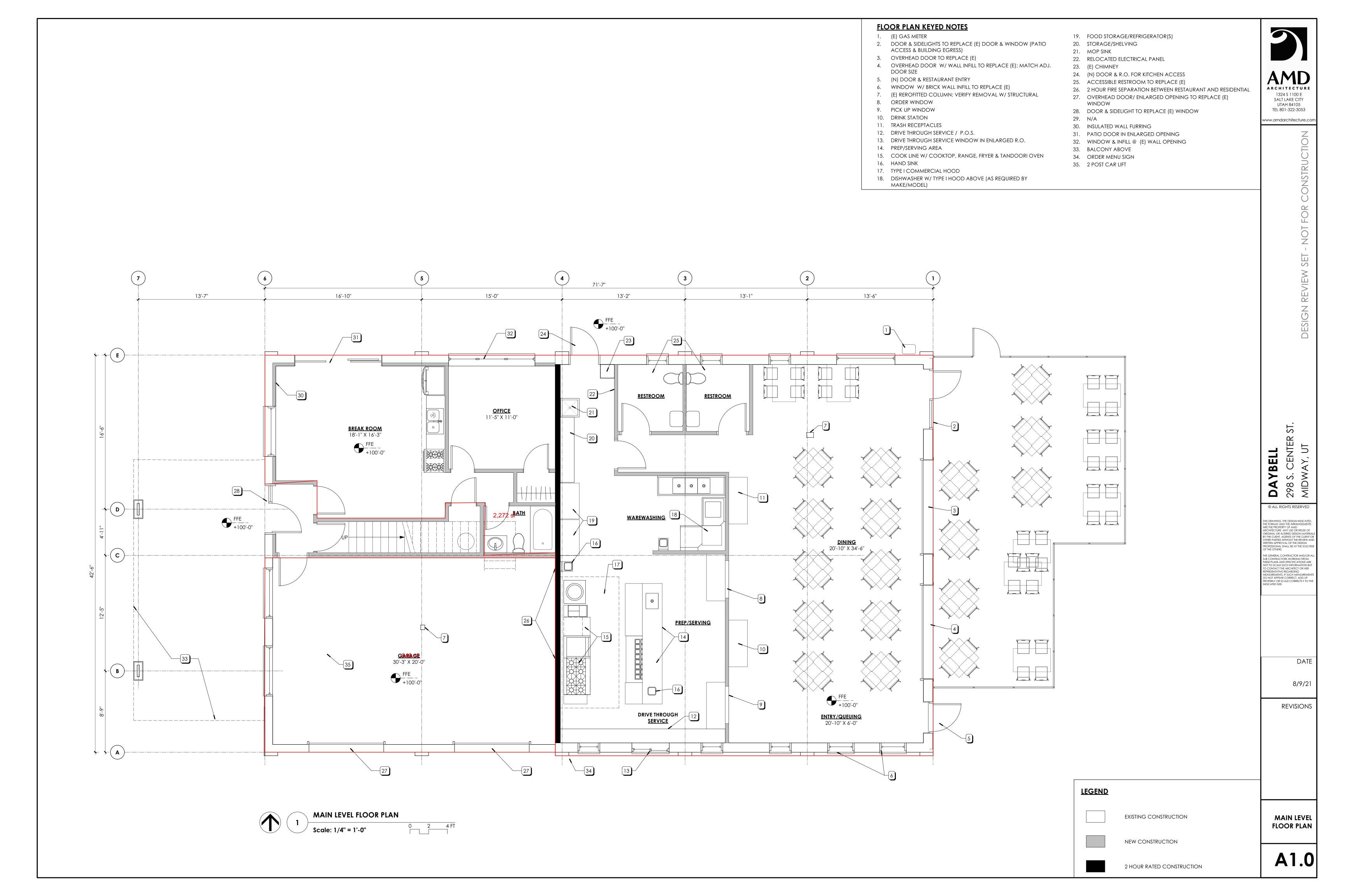
REVISIONS

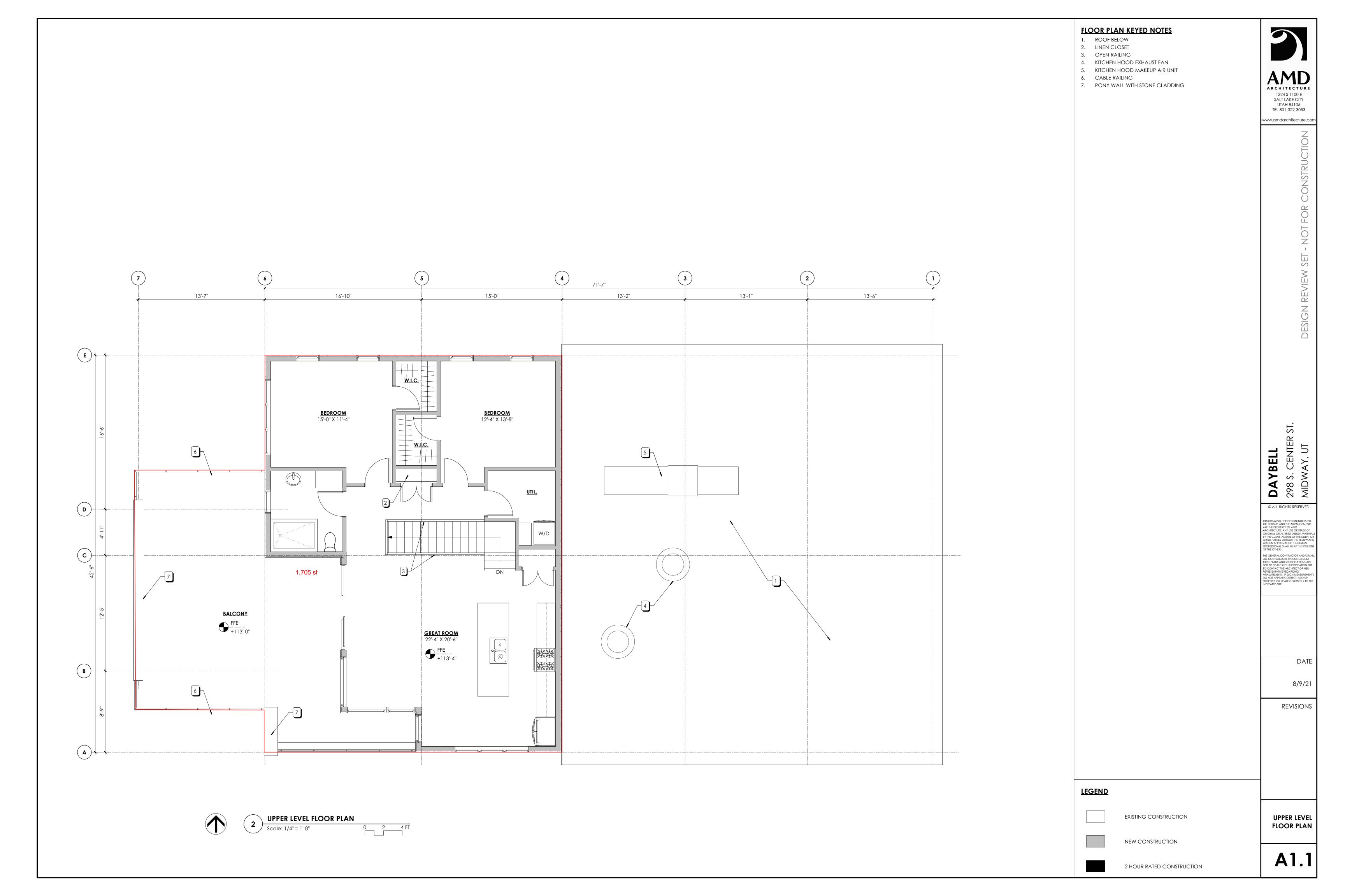
8/9/21

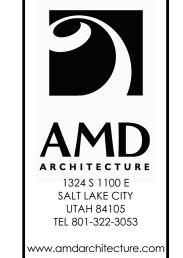
SITE UTILITY NOTES

- 1. PRIOR TO WORKING IN THE PUBLIC WAY, A LICENSED, INSURED, AND BONDED CONTRACTOR, WHO HAS SAID INFORMATION ON FILE WITH SLC ENGINEERING, MUST OBTAIN A PUBLIC WAY PERMIT FROM SLC ENGINEERING AND PERHAPS A TRANSPORTATION PERMIT. ALL WORK IN THE PUBLIC WAY SHALL FOLLOW APWA
- STANDARDS. 2. ALL UTILITY TRENCHING MUST BE PER APWA STANDARD MANUAL OF DETAILS

SITE UTILITY & DRAINAGE







SET

© ALL RIGHTS RESERVED

NOT TO SCALE SUCH INFORMATION BUT TO CONTACT THE ARCHITECT OR HER REPRESENTATIVE REGARDING MEASUREMENTS, IF SUCH MEASUREMENT DO NOT APPEAR CORRECT, ADD UP PROPERLY OR SCALE CORRECTLY TO THI INDICATED SIZE.

T.O. ROOF +117'-9"

T.O. WALL +112'-8"

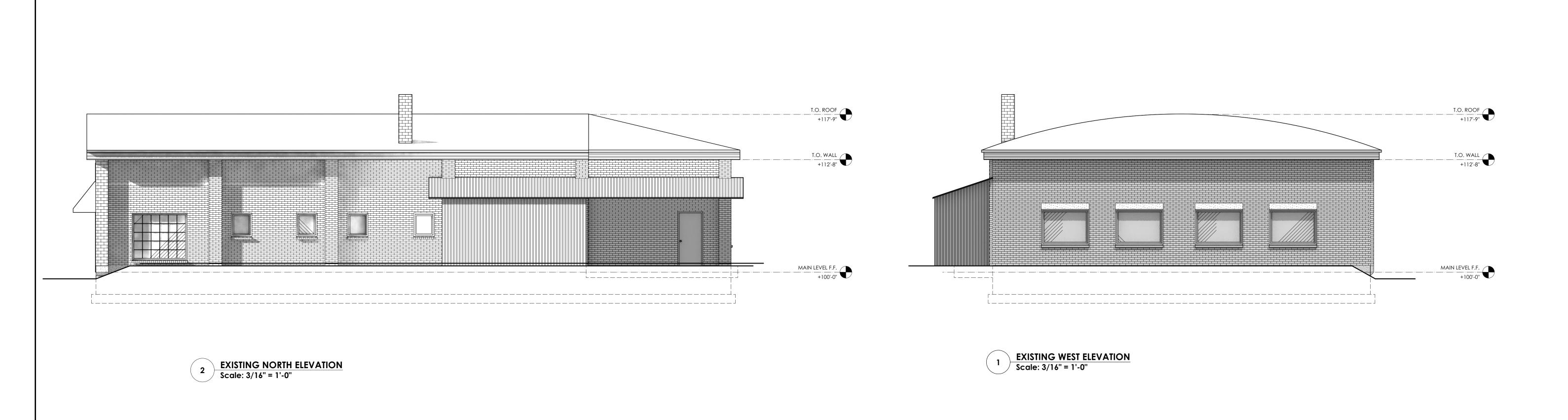
MAIN LEVEL F.F. +100'-0"

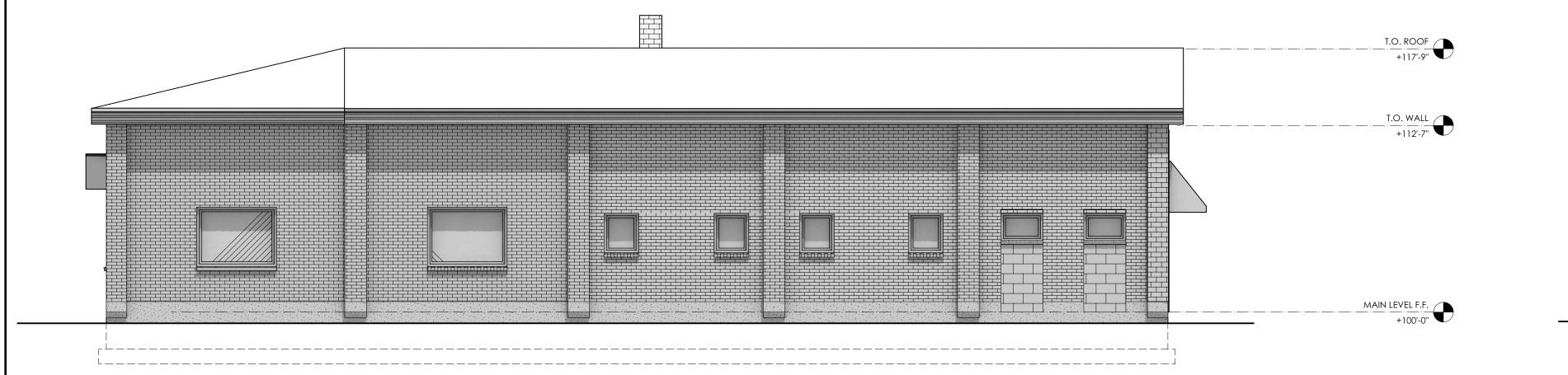
DATE

REVISIONS

8/9/21

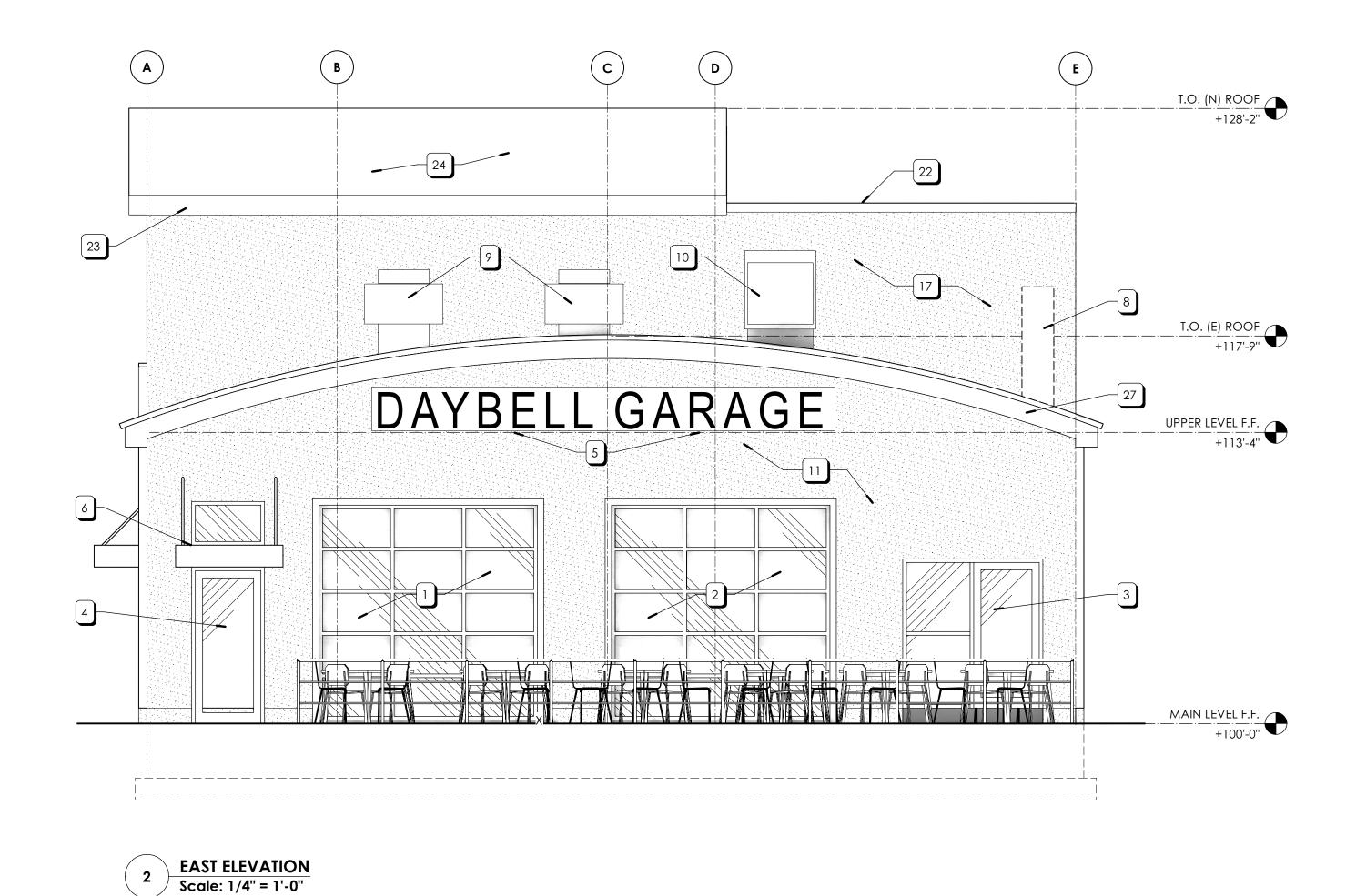
EXTERIOR ELEVATIONS -**EXISTING**





Scale: 3/16" = 1'-0"

DAYBELL GARAGE





- 1. GLASS/METAL SECTIONAL OVERHEAD DOOR TO REPLACE (E); ENLARGE ROUGH OPENING TO MATCH ADJACENT DOOR
- GLASS/METAL SECTIONAL OVERHEAD DOOR TO REPLACE (E)
- ALUMINUM STOREFRONT DOOR & SIDELIGHT TO REPLACE (E) DOOR & WINDOW, WITH ENLARGED DOOR FOR ADA
- 4. ALUMINUM STOREFRONT DOOR IN NEW ROUGH OPENING 5. (E) HISTORIC BUILDING SIGN TO REMAIN. REPAIR AS REQUIRED
- AND REPAINT (EXISTING BUILDING FEATURE NOT CONSIDERED PART OF BUILDING SIGNAGE)
- 7. MEMBRANE ROOFING TO REPLACE (E) SHEET ASPHALT ROOFING
- 8. REMOVE (E) STRUCTURALLY UNSOUND MASONRY CHIMNEY 9. KITCHEN HOOD EXHAUST FAN
- 10. KITCHEN HOOD MAKEUP AIR UNIT 11. (E) STUCCO

6. METAL CANOPY

- 12. (E) METAL FASCIA & SOFFIT TO REMAIN
- 13. WINDOW & BRICK WALL INFILL TO REPLACE (E) WINDOW & CMU
- WALL INFILL 14. (E) BRICK
- 15. SECTIONAL DOOR IN ENLARGED WINDOW OPENING
- 16. STEEL LINTEL
- 17. STUCCO
- 18. METAL RAKE & SOFFIT
- 19. CABLE RAILING
- 20. OUTDOOR DINING PATIO WITH METAL RAIL
- 21. COLUMN WITH CONCRETE SKIN FACING (BASIS OF DESIGN-ÖKÖ SKIN BY RIEDER)
- 22. METAL COPING
- 23. METAL FASCIA & SOFFIT
- 24. MEMBRANE ROOFING
- 25. MENU BOARD (16 SF MAX.)
- 26. BUILDING MOUNTED WALL SIGN (32 SF MAX.)
- 27. REPLACE (E) METAL RAKE & SOFFIT TO MATCH BUILDING ADDITION
- 28. REPLACE (E) METAL FASCIA & SOFFIT TO MATCH BUILDING ADDITION
- 29. CONCRETE SKIN FACING VENEER (BASIS OF DESIGN-ÖKÖ SKIN BY RIEDER)

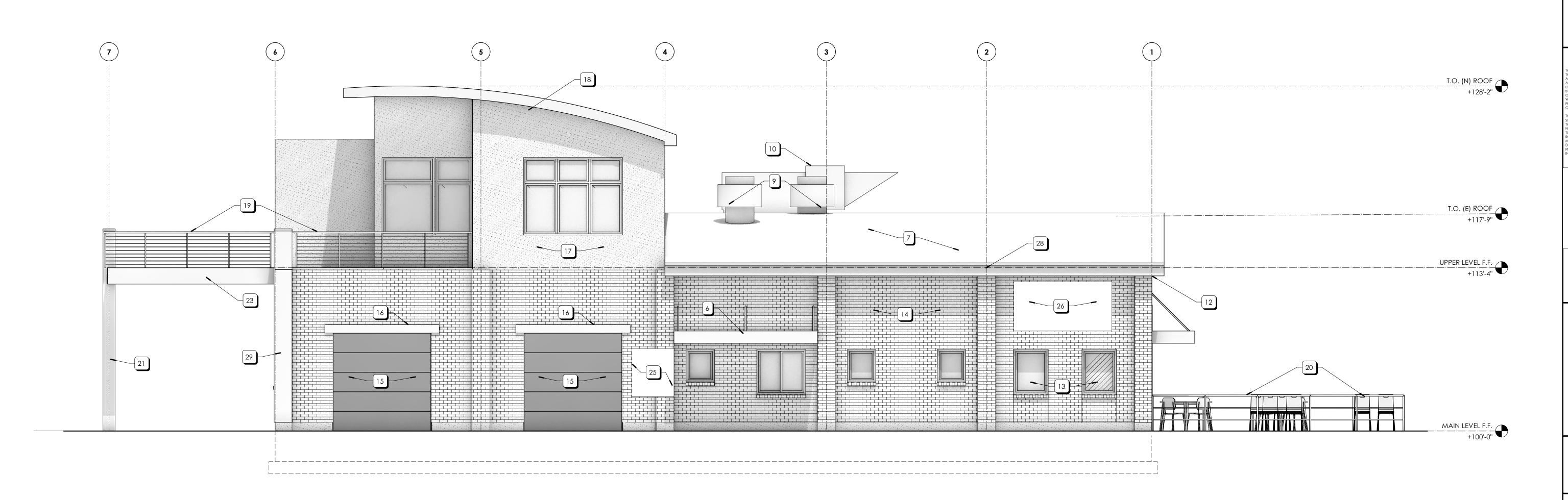
GENERAL COLOR NOTES

- REPAINT TO LIGHT GRAY
- 2. EXISTING STUCCO: 3. NEW STUCCO: LIGHT GRAY
- 4. DOORS AND WINDOWS: WHITE
- 5. TRIM: 6. MEMBRANE ROOFING: WHITE/TAN (LIGHT COLOR FOR SOLAR
- 7. STONE PANELS: "CHROME"/MÄTT" ÖKÖ SKIN BY RIEDER)

PROPOSED COMMERCIAL TENANT LOGO
Scale: NO TO SCALE

CLAY POT CO.

SOUTH ELEVATION
Scale: 1/4" = 1'-0"



YBELL

ARCHITECTURE

1324 S 1100 E

SALT LAKE CITY UTAH 84105

TEL 801-322-3053

ww.amdarchitecture.co

ONSTRUCTION

NOT FOR C

SET

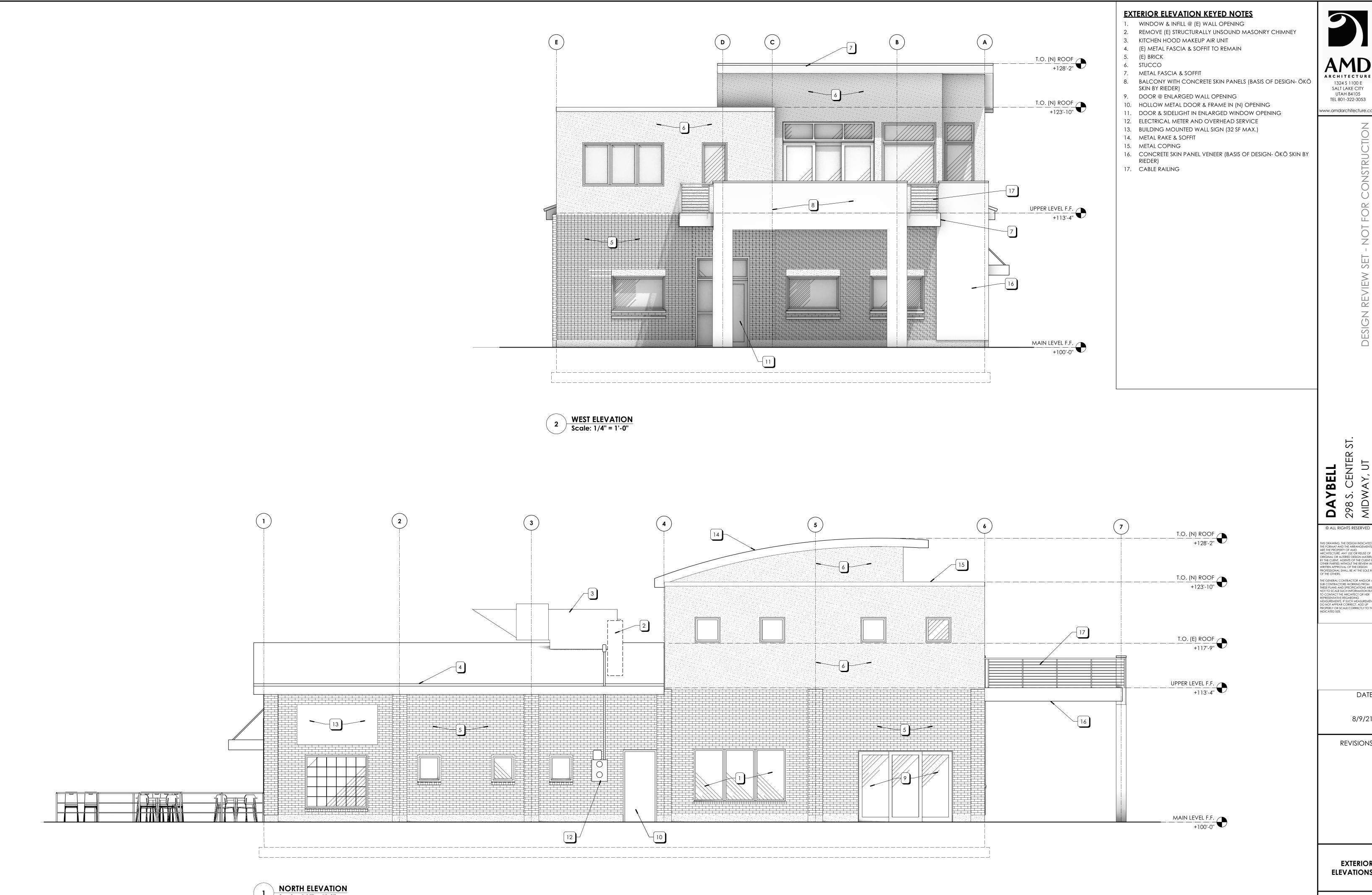
ESIGN REVIEW

8/9/21

DATE

REVISIONS

EXTERIOR ELEVATIONS



1324 S 1100 E SALT LAKE CITY TEL 801-322-3053

www.amdarchitecture.co

ONSTRUCTION SET REVIEW

DAYBELL 298 S. CENTEF

NOTTO SCALE SUCH INFORMATION BUT TO CONTACT THE ARCHITECT OR HER REPRESENTATIVE REGARDING MEASUREMENTS, IF SUCH MEASUREMENT DO NOT APPEAR CORRECT, ADD UP PROPERLY OR SCALE CORRECTLY TO THI INDICATED SIZE.

DATE

8/9/21

REVISIONS

EXTERIOR ELEVATIONS





THIS DRAWING, THE DESIGN INDICATED, THE FORMAT AND THE ARRANGEMENTS ARE THE PROPERTY OF AMD ARCHITECTURE. ANY USE OR REUSE OF ORIGINAL OR ALTERED DESIGN MATERIA BY THE CUEINT AGENTS OF THE CLIENT O OTHER PARTIES WITHOUT THE REVIEW AN WRITTEN APPROVAL OF THE DESIGN PROFESSIONAL SHALL BE AT THE SOLE RIS OF THE OTHERS.

THE GENERAL CONTRACTOR AND/OR AL SUB CONTRACTORS WORKING FROM THESE PLANS AND SPECIFICATIONS ARE NOT TO SCALE SUCH INFORMATION BUT TO CONTACT THE ARCHITECT OR HER REPRESENTATIVE REGARDING MEASUREMENTS, IF SUCH MEASUREMENTS, DO NOT APPEAR CORRECT, ADD UP PROPERLY OR SCALE CORRECTLY TO THE INDICATED SIZE.

DATE 8/9/21

REVISIONS

TITLE SHEET

G0.0



WWW.HORROCKS.COM

September 14, 2021

Midway City Attn: Michael Henke 75 North 100 West Midway, Utah 84049

Subject: Daybell Garage Conditional Use Permit Review

Dear Michael:

Horrocks Engineers recently reviewed the plans for the above mixed use development. The following issues should be addressed before a building permit is issued.

General: The proposed mixed use development is located at approximately 298 South Center Street. The proposed use will include a restaurant on the main floor with a residential unit on the second level. Final construction site plans should be approved prior to final approval.

Water

 Applicant should verify that the existing lateral has adequate flow for both the restaurant and residential unit.

Roads

 The applicant will need to get an approved access permit from UDOT for the proposed driveway access onto Center Street prior to any approval from City Council.

Storm Drain

• The site will need provide a storm drain analysis for 25 year – 24 hour storm event and hold that water onsite. Then it can discharge into the existing irrigation line that runs through the property and south on Center Street.

Please feel free to call our office with any questions.

Sincerely,

HORROCKS ENGINEERS

Wesley Johnson, P.E. Midway City Engineer

cc: Wavne Gordon

AMD Architecture